

County of Santa Clara

Office of the County Executive

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DATE: May 2, 2023

TO: Honorable Board of Supervisors
Jeffrey V. Smith, County Executive

FROM: Martha Wapenski, Deputy County Executive

SUBJECT: American Rescue Plan Act (ARPA) Allocations and Expenditures

The Board received a report on November 2, 2021 on proposed uses of ARPA funds. Since that time, the Board has approved specific appropriations related to the proposals as the programs have been developed. Attached to this memo is an updated report on the Board-approved uses of ARPA funds, planned recommendations for near-term Board approval, and possible future needs.

Below are items using ARPA funding included as part of the FY 2023-2024 Recommended Budget or being recommended to the Board of Supervisors on May 2, 2023.

Item	Amount	Board Date / Action
One-Time Support for Behavioral Health Services Department (BHSD) Call Center	\$2,000,000	FY 2023-2024 Recommended Budget, Page 435, Behavioral Health Services Department
One-Time Support to Establish School-Based Wellness Centers	\$5,000,000	FY 2023-2024 Recommended Budget, Page 437, Behavioral Health Services Department

One-Time Support for BHSD Workforce Shortage	\$1,000,000	FY 2023-2024 Recommended Budget, Page 440, Behavioral Health Services Department
Anticipated Investment in Sub-Acute Behavioral Health Facilities	\$12,600,000	FY 2023-2024 Recommended Budget, Page 218, Facilities and Fleet Department
BH allcove San Jose on White Rd Tenant Improvements/FFE	\$3,200,000	FY 2023-2024 Recommended Budget, Page 218, Facilities and Fleet Department
BH 7855 Wren Ave South County Clinic Tenant Improvements	\$4,600,000	FY 2023-2024 Recommended Budget, Page 218, Facilities and Fleet Department
BH Facility - 1887 Monterey Rd Tenant Improvements	\$7,000,000	FY 2023-2024 Recommended Budget, Page 218, Facilities and Fleet Department
One-Time Support to Add Staff for the Language Access Unit (5.0 FTE positions)	\$2,360,744	FY 2023-2024 Recommended Budget, Page 147, Office of the County Executive
One-Time Support to Add support to IQ Program	\$675,000	FY 2023-2024 Recommended Budget, Page 149 Office of the County Executive
Additional cost of extending ARPA-funded positions through calendar year 2026	\$10,609,647	Board of Supervisors, May 2, 2023, Agenda items #48 and 49
3.0 FTE Office of Emergency Management Unclassified positions (Jul-2023 through Dec-2024)	\$600,208	Board of Supervisors, May 2, 2023, Agenda items #48 and 49
3.0 FTE Office of Supportive Housing Unclassified positions (Jul-2023 through Dec-2024)	\$648,878	Board of Supervisors, May 2, 2023, Agenda items #48 and 49

In addition, the items below were included in the November 2021 report, and no funding has been allocated at this time as a review is in process to determine if these are still needed, based on the current level of service being provided by departments.

Homeless Veterans Services	\$300,000
Subsidized Employment Initiative	\$6,200,000
Supplemental Security Income Advocacy	\$6,000,000
Video Visiting for Families in Adult and Juvenile Facilities	\$3,000,000
Small Business Air Quality	\$2,500,000

cc: Chief Board Aides
Greta Hansen, Chief Operating Officer
James R. Williams, County Counsel
Tiffany Lennear, Clerk of the Board of Supervisors
Mary Ann Barrous, Agenda Review Administrator
Jason McCluskey, Budget Analyst



COUNTY OF SANTA CLARA
AMERICAN RESCUE PLAN FUNDS
- \$374.4 million -

Strategic vision for the use of the American Rescue Plan funds:
 Addressing equity and systemic public health and economic challenges
 Providing safety net services for the community
 Supporting the County's continued pandemic response

<i>Program</i>	<i>Description</i>	<i>Original Staff Proposals from Nov 2, 2021 for Years One and Two</i>	<i>Board Approved Allocations</i>	<i>Planned Recommendations for Near-Term Board Approval</i>	<i>Possible Future Need</i>	<i>Remaining Unallocated ARPA Funds</i>
	Grand Total	\$374,462,651	\$273,859,121	\$59,290,477	\$7,313,053	\$34,000,000
System of Coordinated Care						<i>Program Status</i>
Electronic Health Record System for Community Clinics	Funding for four Federally Qualified Health Centers (FQHCs) to support the transition from their current Electronic Health Record (EHR) systems to the OCHIN Epic Electronic Health Record. Supports two years of staffing, installation, and training costs.	\$7,400,000	\$10,654,054		\$3,250,000	The Board approved \$7.4 million on September 28, 2021 for Phase 1, and an additional \$3.25 million on June 13, 2022 for Phase 2. There is a placeholder for an additional \$3.25 million for Phase 3 if needed, and this need will be determined in the coming months.
Homeless Veterans Services	Funding for case manager for veterans to address the pandemic requirement and barriers for support, such as vaccination prior to being housed. Case manager would liaise with Community-Based Organizations so that homeless veterans can access services such as transportation, and one-time rental assistance. Case manager would be time-limited to 18-24 months.	\$300,000				Review is in process to determine if still needed, based on current level of service being provided by the departments.
Supportive Housing for Family Reunification	Funding for 18 months of housing subsidies and supportive services to COVID-19 affected families with child welfare system involvement and who are at-risk of homelessness.	\$2,750,000	\$2,750,000			The Board approved \$2.75 million on March 14, 2023 as part of a larger capital investment related to the conversion of the Crestview Hotel into affordable and supportive housing.
Heading Home Campaign	Funding to support the end of long-term family homelessness with an increase in services and financial assistance to reach the existing campaign's interim goal of housing 1,200 families. Cities would be asked to collectively contribute an equal share.	\$14,500,000	\$8,504,000	\$5,996,000		The Board approved \$731,711 on March 14, 2023 for the Emergency Assistant Network related to homelessness prevention services, and \$7,772,289 on April 4, 2023 for homelessness prevention, with \$3 million of that amount for contract services with Sacred Heart Community Service. There will be an additional requested amount of \$5,996,000 brought to the Board in the coming months.



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Emergency Rental Assistance For Re-Entry Clients	Funding to support re-entry clients. This proposal supports the Adult Re-Entry Strategic Plan and funds would be used to assist adult clients of Probation and Pre-Trial Services with emergency rental assistance and short-term rental subsidies to help clients avoid eviction or homelessness, and short-term rental assistance to help unhoused clients obtain and maintain permanent housing.	\$4,000,000				A one-time allocation of \$1 million from AB 109 funds was included in the FY 22-23 Adopted Budget to provide a time-limited rental subsidy for re-entry clients.
Withdrawal Management for Youth/ Transitional Age Youth	Substance withdrawal management for youth, Transition Age Youth, and transgender youth has been a particularly critical need during the pandemic, with a rise in substance use and overdose cases, as well as Emergency Department admissions and deaths.	\$2,400,000				The Board approved \$1.9 million in ongoing funds as part of the FY 22-23 Revised Recommended Budget process, which were offset by Opioid Settlement funds. Also, \$1.9 million in ongoing MHSA funds is included in the FY 23-24 Recommended Budget for allcove youth and transitional youth services for mental health, substance use, physical health, and peer support.
Telehealth Support for Behavioral Health Services	Funding for the continued investment and support of Telehealth for behavioral health patients that increases access to care during the pandemic.	\$250,000				These services are included as part of the \$30.4 million Behavioral Health Expansion below. Additionally, three Licensed Clinical Supervisors to oversee several programs including call center/988 number are being included in the FY 23-24 Recommended Budget at an ongoing cost of \$726,201 and funded with MHSA and 2011 Realignment.
Behavioral Health - Netsmart Electronic Health Record	Funding for the transition to Netsmart Electronic Health Record, in order to provide a comprehensive electronic health record solution for behavioral health services.	\$1,187,651				The Board approved one-time funding from MHSA in the amount of \$700,000 for Netsmart implementation on September 28, 2021, as well as \$1,029,500 in the FY 22-23 Recommended Budget. Also, one-time funding in the amount of \$672,000 is recommended as part of the FY 23-24 Recommended Budget for temporary staff to assist with behavioral health claims adjudication and state payment processing. These Board actions total \$2,401,500.
Placement Options for Seriously Mentally Ill Individuals	Funding for more appropriate placement options outside of Barbara Arons Pavilion (BAP), including those deemed incompetent to stand trial and Murphy conserved patients. During the pandemic, BAP created a COVID-19 pod for isolation and quarantine of patients requiring inpatient psychiatric care. The existing system of care is now being further stretched due to the lack of available beds at the State Hospital, necessitating the utilization of local resources to address individuals with high acuity needs.	\$2,030,000				The FY 23-24 Recommended Budget includes \$3.4 million in ongoing funding from MHSA and 2011 Realignment, related to AOT capacity and ACT housing clients. The FY 23-24 Recommended Budget also includes \$2.1 million in ongoing funds from MHSA to provide intensive care and housing-related outpatient services. These Board actions total \$5.5 million.



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Behavioral Health Expansion	Funding for expansion of behavioral health supports due to impacts of COVID-19. Expanded outreach and engagement to unserved and underserved such as homeless individuals and families, and migrant farm workers. Services and support for criminal justice-involved clients to reduce their time in the jail system.	\$30,400,000		\$30,400,000		The FY 23-24 Recommended Budget includes \$30.4 million for: \$2 million - BHSD Call Center \$1 million - BHSD Workforce Shortage \$12.6 million - Anticipated Investment in Sub-Acute Behavioral Health Facilities \$3.2 million - Behavioral Health allcove San Jose on White Road Tenant Improvements/FFE \$4.6 million - 7855 Wren Ave South County Clinic Tenant Improvements \$7 million - Behavioral Health Facility at 1887 Monterey Road Tenant Improvements/FFE
Utilization Management for Behavioral Health	System support for the utilization management process. During the pandemic, it became apparent that the existing system lacks the structure and flexibility to adapt to staffing changes and service demands, and was particularly challenging for inpatient psychiatric care.	\$1,500,000				In FY 22-23, the Board approved the addition of a Psychiatrist position in BHSD at a cost of \$335,626 in FY 22-23, offset by Medi-Cal Revenues. An additional \$653,607 in ongoing funding from Medi-Cal Revenue is included in the FY 23-24 Recommended Budget to fund 3 Program Manager positions to provide quality management and improve service delivery. The total of the two appropriations is \$989,233.
Sub-total:		\$66,717,651	\$21,908,054	\$36,396,000	\$3,250,000	
Continuity of Operations During the Pandemic Response						
Grant Program for Community Based Organizations	Funding for grants to Community-Based organizations (CBOs) serving Santa Clara County. Possible criteria for these one-time funds include economic hardship to the organization resulting from or exacerbated by the COVID-19 pandemic and demonstrated activities in support of the Santa Clara County community in response to the pandemic. Administration will engage with stakeholders including the Silicon Valley Council of Nonprofits to inform the development of the grant program, including funding priorities, the application process, and other recommendations.	\$10,000,000	\$10,000,000			On September 13, 2022, the Board approved \$10 million in grant funds to Community-Based Organization to support their resilience and sustainability efforts.



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Homeless Encampment Outreach and Engagement	Funding for outreach and engagement at the homeless encampments. Increased homelessness during COVID, particularly for families with children and youth, places families in high-risk situations, especially at the unsanctioned encampments. Funding will also support outreach to the unserved and underserved and those experiencing the anxiety, depression and effects of the pandemic. This will be done through the following programs: Full Service Partnership (FSP), Intensive Full Service Partnership (IFSP), Assertive Community Treatment (ACT), Forensic Assertive Community Treatment (FACT), In Home Outreach Team, Homeless Engagement Access Team, and Prevention and Early Intervention Strengthening Families.	\$3,005,000		\$3,000,000		More information on this item will be provided to the Board in the coming months.
Subsidized Employment Initiative	Funding for fully subsidized employment to individuals who lost jobs during the pandemic, and occupational training. Increase the use of CalFresh and CalWORKs subsidized employment programs to reach participants over 24 months. CalWORKs and CalFresh can fully fund participants' wages and portions of the administrative and training components.	\$6,200,000				Review is in process to determine if still needed, based on current level of service being provided by the departments.
Supplemental Security Income Advocacy	Funding for a two-year initiative to increase Supplemental Security Income (SSI) advocacy approval rate from 40% to 80%. Clients need assistance applying for SSI for basic living expenses. These General Assistance recipients are vulnerable clients and many are homeless. A cohort of 500 individuals would be provided with increased payments for 24 months.	\$6,000,000				Review is in process to determine if still needed, based on current level of service being provided by the departments.
Childcare Services related to COVID-19	Funding for workforce development, training, and incentives for people to become certified childcare providers. Supply building grants to cover start-up costs and licensing for new childcare providers, and subsidies to cover the cost of new capacity for children 0-5 years of age.	\$5,000,000				This item was funded in the amount of \$5 million from the General Fund in the FY 22-23 Adopted Budget.
Children's Agenda	Funding to support families impacted by COVID-19. Funding to provide safe and supportive care for children with ongoing childcare and benefits for employees, as well as construction costs.	\$20,000,000	\$20,000,000		\$1,500,000	On February 28, 2023, the Board approved \$20 million for the administration of a grant program for licensed center-based and family childcare home providers to expand quality childcare slots in the amount of \$15 million. The Board also approved \$5 million (to augment existing amount of \$5 million for a total of \$10 million) for continued coordination of childcare and early education workforce initiatives.



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School-based Behavioral Health Service Expansion	Funding to support the COVID-19 impacts on children and families. Expansion of school-based behavioral health and school-linked services and wellness centers. Supports to address chronic absenteeism related to COVID-19. Wellness support for children and their families.	\$10,000,000		\$5,000,000		The FY 23-24 Recommended Budget contains \$5 million in ARPA funds and \$5 million in MHSA for school wellness activities, for a total of \$10 million.
Groceries and Meal Support	Funding for 2 years of increased meal delivery and grocery support for Senior Nutrition and other similar programs.	\$4,500,000	\$5,600,000			On April 4, 2023, the Board approved \$4,700,000 of the \$5,600,000 to address hunger through direct food assistance, including: (1) acquiring, receiving, recovering, organizing, storing, and distributing food; and (2) preparing, serving, or delivering meals. The remaining amount of \$900,000 supports organizations addressing hunger through innovative and longer-term strategies that improve the resiliency and equity of the food system.
COVID-19 Pandemic Pay	On October 5, 2021, the Board approved COVID-19 Pandemic Pay to County employees and In-Home Supportive Services (IHSS) Independent Providers. The County has relied on its employees and IHSS Independent Providers and their continuity of operations as critical to protect the health and safety of county residents during the COVID-19 pandemic.	\$76,400,000	\$76,369,248			On October 5, 2021, the Board approved COVID-19 Pandemic Pay to County employees and In-Home Supportive Services (IHSS) Independent Providers.
COVID-19 Pandemic Pay for County Fire	Funding for first responders to protect the health and safety of county residents during the COVID-19 pandemic.	\$740,000	\$835,952			On June 7, 2022, the Board approved COVID-19 Pandemic Pay for Fire District employees.
Cardiac Monitors/defibrillators	Funding for the replacement and upgrade of 34 cardiac monitors/defibrillators. County Fire provides advanced life support services using cardiac monitor/defibrillators in the treatment of adult and pediatric patients suffering from cardiorespiratory ailment, including those associated with COVID-19.	\$1,400,000	\$1,471,205			On June 7, 2022, the Board approved the replacement and upgrade of 34 cardiac monitors/defibrillators.
Video Visiting for Families in Adult and Juvenile Facilities	Expanding existing visiting options in order to connect families and overcome any possible visiting barriers due to COVID-19. Funding to expand video visiting for families in adult and juvenile in locked facilities.	\$3,000,000				Review is in process to determine if still needed, based on current level of service being provided by the departments.
Expedite Treatment Placements from Jail and Court Cases	Funding for a 2-year pilot expeditor team to keep the jail population low as it has been through the pandemic. The expeditor team would be made up of a social worker and an attorney from County Counsel to work with all the justice system partners to speed up treatment placements from jail and break up log jams in court cases.	\$2,000,000				The Board approved a 2-year pilot for \$545,583 funded with AB 109 as part of FY 22-23 Adopted Budget.



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Small Business Air Quality	Funding for Air Quality Grant Program for local small businesses and non-profit organizations.	\$2,500,000				Review is in process to determine if still needed, based on current level of service being provided by the departments.
Sub-total:		\$150,745,000	\$114,276,405	\$8,000,000	\$1,500,000	
Past and Future County COVID-19 Response Expenses						
Ongoing COVID Response	Funding for past and future County COVID-19 response expenses not covered by FEMA reimbursements, such as vaccine outreach and education, monitoring for variants, emergency housing, isolation and quarantine, enhancements to healthcare capacity, services in key settings, testing, and contact tracing. Preparing for future impacts on the County's Health and Hospital System that are not covered by other funds.	\$157,000,000	\$137,674,662	\$14,894,477	\$2,563,053	COVID-19 response costs include hundreds of positions and disaster service workers for direct response, vaccination and testing, and language access, as well as significant impact on the County's hospital system.
Sub-total:		\$157,000,000	\$137,674,662	\$14,894,477	\$2,563,053	