DATE: February 24, 2020

TO: Board of Supervisors
    Jeffrey V. Smith, M.D., J.D., County Executive

FROM: David Campos, Deputy County Executive
       Carla Collins, Manager, Office of Gender-Based Violence Prevention

SUBJECT: Office of Gender-Based Violence Prevention – Human Trafficking Comprehensive Services Report Back on Needs and Gaps; A Long-Term Plan of Action

Under advisement from the Board of Supervisors meeting January 28 (Item No.18), the Board of Supervisors requested that the Administration provides this off-agenda report relating to the assessment of human trafficking services including process and times for the development of comprehensive plans, mechanism for ongoing contracts, and the long-term plan for on-going funding.

This memo summarizes the current and projected funding efforts to address human trafficking services in the community.

**Background**

The strategic shift to address human trafficking in Santa Clara County started in 2014 with the establishment of the Human Trafficking Commission (HTC). Findings and analysis from human trafficking workgroups led to the identification of comprehensive and collaborative solutions. These efforts allowed the County and community to more effectively address, track and prevent human trafficking with initial on-going funding for direct service and legal assistance contracts for $344,000 in the Fiscal Year 2015-2016 (FY16).

<table>
<thead>
<tr>
<th>Program Name</th>
<th>FY20 Initial Amount</th>
<th>FY20 (5 mo.) Amendment Amount</th>
<th>New FY20 Amount</th>
<th>FY21 Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>HT &amp; Workplace Crimes</td>
<td>$907,862</td>
<td>$185,325</td>
<td>$1,093,187</td>
<td>$1,351,801</td>
</tr>
<tr>
<td>CSEC &amp; TAY</td>
<td>453,650*</td>
<td>$173,695</td>
<td>$627,345**</td>
<td>$870,518**</td>
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<tr>
<td>Regional Coordination</td>
<td>$162,500</td>
<td></td>
<td></td>
<td>$162,500</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$1,524,012</strong></td>
<td><strong>$359,020</strong></td>
<td><strong>$1,720,532</strong></td>
<td><strong>$2,384,819</strong></td>
</tr>
</tbody>
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*State funding for CSEC only; ** State and County Funding
As outcomes have been assessed and work has expanded, the current funding to address human trafficking exists in three contracts:

1. **Resources for Survivors of Human Trafficking and Workplace Crimes.** This initial contract with Santa Clara University has increased in the last few years in amount, scope, and outcomes. Beginning in FY16 with $344,000 in funding increased during FY20 to $907,021. It was amended after the January 28, 2020 Board presentation (Item No. 18) to $1,093,187. This new amount is based on a $185,325 amendment for the last five months of the fiscal year.

   For FY21, the amount of the contract will include all work as amended in FY20. This will increase the contract amount by $444,780, bringing the total contract with Santa Clara University for Resources for Survivors of Human Trafficking and Workplace Crimes to $1,351,801.

2. **Advocate Services for Commercial Sexual Exploitation of Children (CSEC) and Transitional Age Youth (TAY).** The Social Services Agency currently receives state funding to support CSEC youth and, in FY20, entered a contract with Community Solutions for $453,650. However, as presented in the January 28, 2020 gaps’ analysis, there is a need for more services provided by advocates for both CSEC youth as well as at-risk youth ages 18 – 24 years of age (which is not allowable with the state funding). As such, this contract was amended by $173,695 for the last five months of FY20.

   This state-funded contract with SSA is at the end of its cycle, and the scope of work for a new RFP for FY21 has been posted for public feedback. When the contracts are in place for FY21 the funding for the additional advocates to serve the CSEC and TAY populations will be included in the amount of $416,868 for each year of the anticipated five-year contract cycle. This amendment to the state-funded contract is provided by the Office of Gender-Based Violence Prevention.

3. **Human Trafficking Regional Coordination.** One-time funding has been awarded two times for regional coordination. The South Bay Coalition to End Human Trafficking (SBCEHT) was first awarded $300,00 to provide regional support from January 2018 – January 2020. A second award of one-time funding for regional coordination from January 2020 – January 2022 for $325,000 is currently in a contract with the SBCEHT.

Funding for all three human trafficking contracts are under the Division of Equity & Social Justice, Office of Gender-Based Violence Prevention and funds reside in either the Social Services Agency or the Office of the County Executive except for the state-funded portion of the CSEC contract, which is entirely under the jurisdiction of SSA.

The five-month increase in funding for human trafficking services in FY20 represents a 26% increase in human trafficking services. A full year of increased services, as will happen in FY21, will result in a 56% increase in funding and impacts measured by expanded services, increase in quality of services, and the inclusion of transitional aged youth who were previously denied advocate services per funding restrictions by the state.

The table below shows the impact of this 56% increase in funding.
Timelines for Development of Comprehensive Plans

The January 28 Report Back on Human Trafficking Comprehensive Needs was based on an assessment conducted by several community-based organizations (CBOs). Of the nine gaps identified, the Office of Gender-Based Violence Prevention determined that five of the identified gaps could be most efficiently addressed by augmenting current contracts (as noted above). The remaining four identified gaps could be best addressed by connecting the CBOs to other County initiatives. Further, a more comprehensive, larger goal is to create a long-term, comprehensive plan that is developed with both community partners and County departments.

Human Trafficking Stakeholder convenings that include our community partners, law enforcement, and County departments are planned for Spring 2020. Conversations around data collection, gaps, and collaboration will require honest dialog and commitment. Findings from these convenings will be worked into an ongoing work plan for the Office of Gender-Based Violence Prevention.

Mechanisms for Ongoing Contracts and Commitment to Long-Term Funding

The current contracts are at various timelines in their contract cycle, which is typically five years for contracts with on-going funding and one to two years with one-time funding.

The Human Trafficking and Workplace Crimes contract will continue until it is time to launch a gender-based violence comprehensive request for proposals, currently slated for FY23.

The one-time funding for regional coordination will end in January 2022. Depending on feedback from stakeholders, this funding will either end at that time or can be amended to
continue until June 30, 2022, with services included in the larger gender-based violence request for proposals, currently slated for FY23.

The state-funded CSEC contract is at the end of its contract cycle and will end June 30, 2020. However, the commitment to add advocates to that scope of work is ongoing and will be funded by the Office of Gender-Based Violence Prevention. Currently, SSA is working on an RFP for these services, and it is anticipated to be released in March 2020 with services in place starting July 1, 2020. The cycle of the RFP will be for five years.

Currently, there are various contracts to support services for domestic violence, sexual assault, and human trafficking. Each area has contracts for specific work, such as direct services and prevention.

One of the goals for the Office of Gender-Based Violence Prevention is to prepare a strategic, comprehensive plan and facilitate conversations with both community and County stakeholders in this important work. Another goal is to increase transparency, particularly with the budget, and accountability to ensure that we have measurable outcomes and improve community safety with our investments.

It is a countywide best practice in procurement to allow contracts to complete their contract cycles. It helps CBO’s more effectively plan and provides essential, uninterrupted services in the community. While some of these services are distinct to fields, there is also often overlap in service across the spectrum of domestic violence, sexual assault, and human trafficking.

In planning for the next round of requests for proposals, the Office of Gender-Based Violence Prevention is working towards a single, multi-category RFP that will focus more on function (i.e. ‘direct service, prevention, or legal services) and less on the type of victimization initially identified (i.e. domestic violence, sexual assault, or human trafficking).

The following flowchart illustrates the multi-year effort to move our contracting, data collection, and reporting efforts to a comprehensive, multi-category, single RFP:
**Summary and Next Steps**

The needs of survivors of human trafficking are tremendous, and as identification of this crime increases, the needs for comprehensive service response in the immediate future are expected to expand, not decrease. Preparing the County to respond, track, and prevent human trafficking takes courageous and thoughtful collaboration with all stakeholders. This off-agenda report highlights ongoing efforts, mechanisms for ongoing contracts, and the long-term commitment of the Office of Gender-Based Violence Prevention to ensure that all stakeholders are included in efforts moving forward. As infrastructure is established for the office, regular reports will be made to summarize outcomes of current contracts, solicit feedback on a comprehensive RFP, and provide updates on stakeholder convenings.

Please direct any questions you may have to Carla.Collins@ceo.sccgov.org or 408-678-1475.

c: Miguel Márquez, Chief Operating Officer
James Williams, County Counsel
Megan Doyle, Clerk of the Board
Chief Board Aides
David Campos, Deputy County Executive